

### City of Riverside Administrative Manual

Effective Date:

07/2003 07/2017

Next Review Date:

07/2017

Policy Owner(s):

Finance Department

Approved:

Department

City Manager

John A. Russo City Manager

SUBJECT:

**Purchasing Card (P-Card)** 

#### **PURPOSE:**

The City Council has established a Purchasing Card (P-Card) program for authorized employees, which is administered by the Finance Department. The card enables employees to make purchases of goods, supplies and certain allowable off-site services where the single purchase transaction amount is less than the established threshold required for completive bidding; as outlined in the City's Purchasing Resolution. The P-Card is not intended to avoid or bypass appropriate purchasing or payment procedures set by the City Council (e.g. Purchasing Resolution and Municipal Code) and through other Administrative Manual Policies. Certain items, as defined by the Purchasing Division, are restricted from being purchased with the P-Card.

#### POLICY:

This policy provides the guidelines for the use of the City's P-Card and the Bank of America online "WORKS" system. It specifies the authority and responsibility of authorized personnel who use the card to make purchases. All Cardholders, Approving Officials, System Administrators, Department Directors, and Internal Audit shall ensure that purchasing card transactions comply with this policy.

#### A. Program Roles and Responsibilities

**Purchasing Division** - The City's Purchasing Division is responsible for the implementation and day-to-day maintenance of the program.

**P-Card Administrator(s)** – Employee(s) within the Finance Department charged with the program's management; the main contact for questions or concerns about the program.

Accounting Division – Handles the internal accounting and payment functions for the program.

**Internal Audit Division** – Regularly audits all activity of the program to ensure compliance with program and City fiscal policies.

Bank of America – The bank that issues the P-Cards and statements for the program. B of A's toll-free customer service phone number is (888) 449-2273.

"WORKS" – Bank of America's web portal. All participants in the program will have access to this portal to perform their necessary functions, track account activity, allocate transactions to the proper City account(s), and download electronic statements and other reports. The web portal can be accessed here: https://payment2.works.com/works/

Cardholder – Cardholders use of the P-Card is strictly governed by this policy. Cardholders are prohibited from conducting certain types of transactions and purchases as outlined in the Purchasing Card Program Cardholder Agreement (Attachment C). Guidelines for use of the P-Card include:

- **Purchases** P-Card purchases should be made in a manner that maximizes the value and quality of each purchase for the City.
- Authorization Only the employee to whom the P-Card is issued is authorized to use it. Delegating the use of the P-Card to another employee is strictly prohibited.
- **Personal Use of P-Card is Prohibited** Only authorized City business purchases may be completed with the P-Card.
- **P-Card Security** The P-Card is the property of the City and as such should be retained in a secure location.
- **Purchase Limits** All dollar-value purchase limits will be adhered to under the program and **any splitting of transactions to avoid authorized limits is strictly prohibited**.
- **Documentation** All purchases made under the P-Card program must be properly documented for business purposes.
- Purchase Restrictions The purchase of products, services or commodities on the
  restricted list contained in this policy is strictly prohibited unless a waiver has been granted
  by the Chief Financial Officer and or City Manager. The P-Card Administrator should be
  contacted with any questions related to purchases that are allowable under the P-Card
  program.
- Shipping Information All shipments must be delivered directly to the address of an established City Facility. No shipments can be made to an employee's home address or to that of a third party.
- Subscriptions/Memberships (newspaper, magazine, journal, publications) Place the order by phone, fax, mail, or via the Internet.
- Off-Site Services Services provided off of City property may be purchased via the P-Card; however, no on-site services may be purchased due to the insurance requirements of City vendors.

**Reconciler** – A person employed within a cardholder's department who may allocate a cardholder's transactions on their behalf.

**Approving Official** - An individual charged with approving and monitoring a cardholder's transactions. This individual may also be a cardholder, but may not approve their own transactions. The Approving Official may not be a subordinate of the cardholder.

**Internal Audit** - Regularly audits all activity of the program to ensure compliance with program and City policies.

**Human Resources** - Notifies P-Card Administrator when employee separates from City employment.

#### B. Transaction Approval and Account Allocation

The monthly P-Card statement billing cycle runs from the 28<sup>th</sup> through the 27<sup>th</sup> of each month. Cardholders must review, reconcile (explained further below), and sign-off on transactions by the 8<sup>th</sup> of the month following the end of the statement period. The P-Card Administrator will send a monthly reminder of these duties and will note the deadline to perform the functions (the date can change each month, due to weekends or holidays).

Cardholders are required to review their purchases in the "WORKS" web portal. Purchases normally post to the system within a few days after the purchase is made. Upon logging into the portal, Cardholders will see a list of tasks that are pending review and sign off. As soon as a transaction has posted, it can be reviewed and signed off.

The other function that must be performed by the Cardholder (or a designated departmental Reconciler) in the portal is allocation. Allocation is the assigning of a transaction to a departmental account code (GL, JL, Object, Work Order, etc.). Each P-Card will have a default account associated with the card, and is assigned based upon the information provided on the Purchasing Card Application. Unless the account coding for a transaction is changed, the transaction will be charged to the default account when the Accounting department posts the transaction data into the City's financial system each month. Cardholders will have until the 8<sup>th</sup> of the month following the end of the statement period to allocate transactions. If the account coding needs to be changed after the deadline has past, it must be done via Accounting's Journal Entry process.

If a vendor did not charge sales tax on a taxable purchase, the Accounting department will encumber the proper tax amount and pay the amount to the State of California as Use Tax. Cardholders must indicate that the transaction is "Subject to Use Tax" in the "WORKS" application, if sales tax was not charged by the vendor.

Once the Cardholder or Reconciler has signed-off and allocated the transactions, it will automatically be forwarded to the Approving Official for electronic approval. The allocation and approval process must be completed no later than 8<sup>th</sup> of the month following the end of the statement period. Cardholders and Approving Officials will receive periodic email reminders from "WORKS" regarding any tasks that need to be performed.

#### C. Monthly Statement Reconciliation

At the close of each monthly statement cycle, Bank of America will mail an individual Bank Statement to each Cardholder. An electronic version of the monthly statement can be downloaded as a standard report if the hardcopy is not received.

Bank Statements are to be reviewed for accuracy and reconciled with all vendor receipts/invoices, and packing slips by the 8<sup>th</sup> of the month following the end of the statement period.

All associated paperwork is to be compiled and attached to the monthly bank statement. All statements are to be retained in a central location within the department with original receipts attached. Purchase receipts may also be scanned and attached to each transaction in the "WORKS" system, but must also be maintained in hardcopy unless the Department has been authorized to convert to an all-electronic format by the Finance department.

Bank Statements and corresponding backup are to be retained by the Cardholder's department either electronically (upon authorization by the Finance Department) or in hard copy as the departmental record for <u>seven years</u>.

#### D. Receipts and Invoices

- Cardholder will require the vendor to itemize the receipt/invoice or packing slip with the following information for commodity purchases:
  - 1) Description of commodities purchased.
  - 2) Quantity purchased.
  - 3) Unit price per item.
  - 4) Sales tax, if applicable if not charged by the vendor, but purchase is taxable, Accounting will reconcile and pay corresponding Use Tax to the State of California.
  - 5) Shipping charges, if applicable.
  - 6) If no receipt is given, the Lost / Itemized Receipt form (Attachment B) is an acceptable receipt/invoice.
- If the receipt or invoice supplied by vendor is not itemized, the Cardholder must write in required information for each line item.
- If the Cardholder has a lost receipt or invoice and a duplicate copy cannot be obtained from the vendor, the Cardholder must complete a Lost/Itemized Receipt Form (Attachment B) to maintain in place of the missing receipt or invoice.

#### E. Personal Use of Purchasing Card

Personal use of a City Purchasing Card is strictly prohibited. If such a transaction takes place, the card holder is to return the item and get a credit back from the vendor against the P-Card and then charge their own personal card or pay cash for the item. If a credit is not possible then the Cardholder shall submit a personal check or cash immediately to the City for the item in question. The Cardholder must also complete a cash receipt for the amount due to the city, which includes the Cardholders name, the P-Card transaction (TXN) number, date, and the proper account the funds should to be applied to. All documentation shall be sent to the P-Card administrator along

with the payment.)

#### F. Card Restrictions

The following items and services are restricted for all Cardholders unless a waiver has been granted by the Chief Finance Officer and or City Manager. (See Attachment D)

Alcoholic Beverages Animals
Cash Advances Cell Phones

ComputersControlled SubstancesConstruction ServicesData Network EquipmentDonationsEntertainment Expenses

Fire Arms, Weapons & Ammunitions Gifts Benefitting Individual Employees

Hazardous Materials Items for Personal Use

Items from On-line Action sites Moving Services
On site Services Professional Services

Postage & Delivery Services Real Property Rental Equipment & Services

#### G. Additional Information

#### Mandatory Re-Training / P-Card Revocation

Any violations of the P-Card policy shall result in a warning to the Cardholder; a second offense shall result in a temporary suspension of P-Card privileges until a mandatory re-training of the Cardholder on proper P-Card usage has been completed; subsequent offenses may result in revocation of the P-Card or other disciplinary action, up to and including termination.

#### **P-Card Modification and Waiver Request**

Changes or modifications to an employee(s) purchasing limit or purchase category restriction within the P-Card "WORKS" system must be requested using the P-Card Modification and Waiver Request Form (Attachment D). Examples of changes or modification include increases in purchasing limits (e.g. one-time purchase validated by Purchasing) and allowable purchase types (e.g. special projects/events).

#### **Food and Meal Purchases**

When purchasing food, meals, drinks or catering services for a business related meeting or event, you must provide the name of the event and names of attendees (unless the event is a public/open house event). This information should be either entered in the comment section of the P-Card system OR attached to the P-Card holder's monthly statement via a receipt or separate document.

#### **Incorrect Billing/Disputed Items**

If an item is billed incorrectly, and/or a charge appearing on the Bank Statement is being disputed, the following step should be taken immediately:

For questionable or disputed items appearing as a transaction on the Bank Statement, the Cardholder is to call the vendor immediately in effort to reconcile incorrect billing. If the vendor is unable or unwilling to correct the charges, the Cardholder is responsible for designating the particular transaction as in "dispute" in the "WORKS" portal within five days after receipt date of statement. The "Dispute" button is located in "WORKS" on the detail screen for each transaction.

#### Reporting a Lost/Stolen Card

The following steps must be taken immediately:

- Cardholder contacts Bank of America (888) 449-2273.
- Cardholder contacts P-Card Program Administrator via email.
- P-Card Program Administrator contacts Bank of America to obtain a replacement card.
- Bank of America will mail replacement cards to P-Card Program Administrator within two working days of notification.
- P-Card Program Administrator notifies Cardholder when replacement card is available.

#### Replacement of Worn Out/Defective Card

To replace a worn or defective P-Card, the Cardholder or Approving Official must cut the card in half and return it to the P-Card Program Administrator with a memorandum requesting a replacement card. The P-Card Program Administrator will notify the Cardholder when the replacement card is available.

Replacement Due To Employee Turnover/Cardholder Employee Exit Procedures

When a Cardholder leaves the City or department for which he or she holds a card, the Approving Official shall notify the P-Card Administrator that the employee is leaving. All employees must return the P-Card to the P-Card Program Administrator as part of their exit process. All Cardholder accounts will be terminated with the Bank Provider by the P-Card Program Administrator.

#### **PROCEDURE**

| Responsibility          | Action  |
|-------------------------|---|
| Dept/Division           | <ul> <li>Reviews Purchasing Card Policy &amp; Procedure</li> <li>Determines which employees to be provided with a P-Card</li> <li>Completes P-Card application and routes to P-Card Administrator in Purchasing Services (Attachment A)</li> </ul>  |
|                         | <ul> <li>Submits single transaction spending limits and/or aggregate monthly transaction limit change requests to P-Card Administrator</li> <li>Designates Approving Official</li> </ul>  |
|                         | <ul> <li>Notifies P-Card Administrator of cardholder transfer or<br/>separation from City employment; collects P-Card from<br/>employee; returns P-Card to P-Card Administrator</li> </ul>  |
| P-Card<br>Administrator | <ul> <li>Reviews and approves cardholder application; orders card from Bank of America</li> <li>Establishes cardholder record within Bank of America and "WORKS"</li> <li>Provides required training class for Cardholder; issues P-Card</li> <li>Establishes restricted merchant types; communicates with Bank of America</li> </ul> |

|                    | <u> </u> | Maintains and distributes updated restriction list Safeguards card information (paper/documents)  |
|--------------------|----------|---|
| Cardholder         | 0        | Attends P-Card training Signs P-Card Agreement (Attachment C) Ensures P-Card is safeguarded/held in a secure place Makes authorized purchases for City operations   |
|                    | 0        | Attends P-Card training Reviews online transactions, edits default accounting codes as needed, and signs off on the transactions within five days of statement closing date. Retains original receipts (purchases and returns/refunds) Reviews/reconciles all receipts against bank statement; affixes original receipts to monthly bank statement in transaction date order If a receipt is lost, completes and attaches Lost Receipt form (attachment B) Signs bank statement, acknowledging accuracy and legitimacy of purchases and submits to the approving official on the monthly basis. |
| Approving Official | 0 0 0    | Attends P-Card training class Reviews online transactions, edits default accounting codes as needed, and approves the transaction within ten days of statement closing date. Reviews all monthly bank statements and supporting documents; signs approved bank statement Safeguards monthly statements/receipts in locked cabinet Ensures purchases have been charged/allocated to the correct general ledger account(s) within the established time frame Submits a JE at month end to Accounting for any necessary accounting corrections   |
| Finance            | 0        | Runs a monthly report to confirm approval of cardholder transactions.  Batches and post monthly transactions to General Ledger  |
|                    |          | System Reconciles monthly payment to Bank of America  |
| Human<br>Resources |          | Notifies P-Card Administrator when employee separates from City employment  |
| Internal Audit     | 0        | Regularly audits all activity of the program to ensure compliance with program and City policies  |

Attachments:

A - Purchasing Card Application
B - Lost/Itemized Receipt Form
C - Purchasing Card Program Cardholder Agreement
D - P-Card Modification and Waiver Request



# ATTACHMENT A CITY OF RIVERSIDE PURCHASING CARD APPLICATION

**Applicant's Information** Name (First, MI, Last) Employee ID# Applicant's Work Phone Number Secondary Phone Number Applicant's Work Email Address Applicant's Division Name 4-Digit Division Code City's Mailing Address Where P-Card Bank Statements Will be Mailed (Address Line 1) (Address Line 2) (City, State, Zip Code) **Applicant's Role(s)** Travel Cardholder 2,500 Single Purchase Limit: For Elected Officials, Executives, Sr. Management, and 5,000 10,000 other employees, as approved by Finance Department. Monthly − Purchase Limit: ☐10,000 25,000 50,000 Default General Ledger (GL)/Job Ledger (JL) Key Default Object Reconciler Approving Official Other \_\_\_\_\_ Additional Comments/Instructions: NOT TO BE USED FOR FUEL OR WHEN CHARGING PER DIEM RELATED TO TRAVEL Applicant's Signature: \_\_\_\_\_ Date: \_\_\_\_

Department Manager's Signature: Date:

#### **ATTACHMENT B**

## LOST/ITEMIZED RECEIPT FORM City of Riverside P-CARD PROGRAM

|                    |                | AN                | D RECEIVED ON: |               |
|--------------------|----------------|-------------------|----------------|---------------|
| (N                 | ame of Vendor) | )                 |                | (Date)        |
| TEM NUMBER         | QTY            | DESCRIPTION       | UNIT PRICE     | EXT.<br>PRICE |
|                    |                |                   |                |               |
|                    |                |                   |                |               |
| \sec.              | •••••          |                   |                |               |
| Reason for lost re |                | LOST RECEIPT ONLY | ••••••••••••   |               |
| Reason for lost re |                | LOST RECEIPT ONLY | ••••••••••••   | ••••••••••    |
| Reason for lost re |                | LOST RECEIPT ONLY |                |               |
| Reason for lost re |                | LOST RECEIPT ONLY |                |               |

#### **ATTACHMENT C**

#### CITY OF RIVERSIDE PURCHASING CARD PROGRAM CARDHOLDER AGREEMENT

The cardholder agrees to provide all receipts to approving official to validate that accuracy of all charges, within ten (10) business days from the date of the monthly statement from Bank of America. All card charges and associated fees will be the responsibility of the cardholder's department.

Should a card be lost or stolen, the cardholder or cardholder's department is responsible for immediately notifying Bank of America at (888) 449-2273 and the City Purchasing Division at (951) 826-5561.

The Purchasing Card is to be used only by the named cardholder and is not to be loaned to another employee, or other person. The cardholder has full liability for any improper charges that result from allowing others to use the card. Should a cardholder terminate employment with the City, or transfer to another City department, the cardholder's department has the specific obligation to notify the Purchasing Division prior to the employee's termination or transfer date.

NOTE: Non-adherence to any of the procedures enumerated in this Agreement will result in revocation of individual cardholder privileges and may result in revocation of all division or departmental Purchasing Cards.

#### Cardholder agrees the following items will not be purchased using this purchasing card:

Cash Advances
Computers
Construction Services
Donations
Fire Arms, Weapons & Ammunitions
Hazardous Materials
Items from On-line Action sites
On site Services
Postage & Delivery Services
Rental Equipment & Services

Alcoholic Beverages

Animals
Cell Phones
Controlled Substances
Data Network Equipment
Entertainment Expenses
Gifts benefitting individual employee
Items for Personal Use
Moving Services Professional
Services
Real Property

Travel and Travel related expenses for Non-management Employees

As holder of this Purchasing Card, I agree to accept the responsibility for the protection and proper use of this Purchasing Card, as enumerated in this agreement. I understand sales tax may sometimes not be charged, by a vendor, and I am required to provide all documentation and assist in ensuring that the tax will be paid. I agree the items detailed above will NOT be purchased using this Purchasing Card. I understand that I may not make personal purchases on the card and then reimburse the City.

I further understand that improper or fraudulent use of the Purchasing Card may result in disciplinary action in accordance with the policies of City of Riverside Human Resource Department. Should I fail to use this Purchasing Card properly I agree to allow the City to collect any amounts owed by me, even if I am no longer employed by the City. If the City initiates legal proceedings to recover amounts owed by me under this Agreement, I agree to pay legal fees incurred by the City in such proceedings. In the event the City communicates any changes to the list of restricted commodities by email or interoffice memo, I agree to comply with any additional restrictions communicated to me, effective on the date of receipt of notifying email or memo.

| Cardholder Name:     |      |  |
|----------------------|------|--|
|                      |      |  |
|                      |      |  |
| Cardholder signature | Date |  |

Questions concerning Purchasing Card issues should be directed to the Purchasing Division at (951) 826-5561

#### ATTACHMENT D



#### **CITY OF RIVERSIDE**

#### P-CARD MODIFICATION AND WAIVER REQUEST

Please complete this form and submit to Purchasing Department.

| Cardholder's Name   | Date                                    |
|---|---|
| Department Name   |   |
| Select Change Type:   |   |
| Permanent Change  | Temporary Change Expiration Date:       |
| Reason:   |   |
| Card Limit Change: Single- Purchase Limit: Monthly- Purchase Limit: | □ *Exception to Restricted Item/ Vendor |
| Reason fo   | r Modification                          |
| 2   |   |
|   |   |
|   |   |
| 1   |   |
|   |   |
|   |   |
| 5-00-   |   |
|   |   |
| 5   |   |
| Cardholder Signature:   | Date:                                   |
| Approving Official Signature:                                       | Date:                                   |
| * Department Manager/ Director Signature:                           | Date:                                   |